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CORRUPTION AND CRIME COMMISSION

OF WESTERN AUSTRALIA

COMMISSIONER JOHN MCKECHNIE QC

TRANSCRIPT OF PROCEEDINGS

AT PERTH ON MONDAY, 23 MAY 2022, AT 10.00 AM

COUNSEL:

MR A. WILLINGE

WITNESS: MR LORNE O'MARA

THE ASSOCIATE: The Commission is about to conduct a number of examinations for the purposes of an investigation under the Corruption, Crime and Misconduct Act 2003. That investigation has been designated the name Operation Taurus. The scope and purpose of the Commission's investigation is to determine whether any current and/or former public officers from the Department of Communities and/or its former entities engaged in serious misconduct by corruptly obtaining a benefit for themselves or any other person or by corruptly acting or failing to act in the performance of their functions as a public officer.

Witnesses may be called for an examination before the Commission for all sorts of reasons. Many witnesses are called whose own conduct is not in question. They may be called because they can assist the Commission by giving information about events, circumstances, systems, procedures or the activities of other persons. The examination of a person before the Commission is but one part of an investigative process, the purpose of which is to get to the truth of a matter.

The Commission is not bound by the rules of evidence and can exercise its functions with as little formality and technicality as possible. It will conduct these examinations as an investigative inquiry and not as an adversarial contest, such as applies in a court. And may inform itself of any matter in such a manner as it (indistinct).

An examination in the context of an investigative inquiry is an open ended and very often unpredictable process and is essentially one that is intended to be instrumental in discovering facts, which, once assessed by the Commission in conjunction with other material available to him, forms the basis for its subsequent opinions concerning misconduct and any recommendations it might make.

 A Commission practice direction which prohibits the use of electronic devices in the hearing room while an examination is in session. Therefore, all mobile phones and tablets must be switched off. Bona fide members of the media and members of the legal profession sitting at the bench are exempt. Copies of the practice direction are available upon request.

THE COMMISSIONER: The land on which the Commission is housed to be fertile land for fishing and hunting for millennia in lakes that stretched from here through to Hyde Park. So on behalf of the Commission, I acknowledge the traditional owners of this land, the Whadjuk people of the Noongar nation and pay my respects to their elders, those

who have gone before, those with us and those who are to come.

2 3 4

The Commission generally goes about its work covertly. Firstly, that protects the integrity of the investigation. And secondly, but of equal importance, it protects the reputation of a person whose conduct may be subject to investigations. Many investigations in fact conclude with an opinion that there has been no (indistinct).

If no one knows there has been an investigation, the person affected and their reputation is not harmed. Under the Corruption, Crime and Misconduct Act, the default position is that an examination will be conducted as private. However, I may exercise a discretion to open examination if, having weighed the benefits of public exposure and public awareness against the potential for prejudice or privacy infringements, I consider that it is in the public interest to do so.

Many aspects of this investigation are now in the public domain. Having weighed the benefits that, I have just outlined, I have considered that it is in the public interest to open at least some examinations to the public. This week there will be a number of examinations, many will be private but not all. And at any time, I may decide that the balance has shifted and close a public examination entirely or for a period.

Specific considerations to which I've had regard include the fact that the depredations of Paul Whyte, in respect of the departments that he was a part of and his high level within the public sector are now well known. He himself is serving a significant term of imprisonment. The investigation of which these examinations are but one part will explore how it was that he came to commit his crimes within the departments and how and what the misconduct risks were and what may have been overlooked.

It is not suggested that any other person was in company with or acted in concert with Paul Whyte. But questions need to be asked by this Commission as a misconduct Commission as to how it was that his behaviour went undetected for so long.

To assist me in these examinations, I appoint Mr Anthony Willinge and Ms Kirsten Nelson as counsel assisting the Commission. They will ask witnesses questions on my behalf. And I will shortly invite Mr Willinge to make an opening statement, should he wish to do so.

The Commission has mandated the wearing of masks for all persons within the building due to the ongoing pandemic. However, counsel assisting and a witness may, should they choose, remove their masks while they carry out their examinations and otherwise.

Mr Willinge?

WILLINGE, MR: Thank you, Commissioner. I do propose to make a short opening address. Thank you.

These examinations, as you have mentioned, continue the Commission's investigation into serious misconduct, including misuse and misappropriation of funds at what was then the Housing Authority and is now part of the Department of Communities.

Government departments provide important services for the benefit of the community. They do so with public funds. The Department of Communities provides many important services, including affordable housing. The director general and other leaders in government departments have an important role to play.

They help set and maintain the culture of the departments they lead. They are stewards of public funds. They are ultimately responsible for integrity and governance frameworks. And they have obligations to report and act on alleged misconduct.

On 16 November 2021, the Commission released a report entitled "Exposing Corruption in the Department of Communities". That report outlined the Commission's investigation into Paul Ronald Whyte, who in 2017, was acting chief executive officer of the Housing Authority when it became part of the Department of Communities.

Mr Whyte became an assistant director general at the Department and was part of its corporate executive. As discussed in the Commission's 2021 report, Mr Whyte was an inveterate gambler, who stole a very significant amount of money from this state.

From around 2009 until 2019, Mr Whyte used his corporate credit card and electronic funds transfers to make payments to companies which were not providing services to the Department. In all, Mr Whyte stole more than \$22 million from the State.

The Commission briefed the WA Police Force and following a WA Police operation, Mr Whyte was charged with 564 counts of

23/05/22

O'MARA, L. (Public Examination)

corruption and property laundering. He pleaded guilty and was sentenced in November 2021 to 12 years' imprisonment.

However, the Commission's work did not end there. The Commission has a number of operations that have revealed historical instances of corruption and fraud in procurement practices within the Department. During the course of 2020 and 2021, the Commission has undertaken public and private examinations in relation to other allegations of serious misconduct concerning flawed systems and poor oversight at the Department of Housing.

Some of these allegations have resulted in criminal charges that are still to be dealt with by the courts. Other allegations will be or have been subject to parliamentary report. The Commission has recently released a parliamentary report addressing allegations of serious misconduct in the provision of regional social housing and building projects.

The Commission has received further information and continues to investigate. Areas of interest include how it was that a person in a senior position was able to systematically defraud the state to such an extent over such an extensive period and other matters relating to the operation of the Department and its governance.

These examinations are part of the Commission's ongoing investigation. In accordance with section 7A of the Corruption, Crime and Misconduct Act, one of the main purposes of the Act is to improve continuously the integrity of the public sector and reduce the incidence of misconduct in the public sector.

In accordance with section 7B of the Act, the Commission is able to investigate cases of serious misconduct. As you know, misconduct is defined in section 4 of the Act to include:

Where a public officer corruptly takes advantage of the public officer's office or employment as a public officer to obtain a benefit for himself or herself or for another person.

Serious misconduct is defined in section 4 of the Act to include conduct of that kind by a public officer. A public officer includes a public service officer or employee within the meaning of the Public Sector Management Act.

A number of matters will be explored in these examinations, including financial oversight, the creation of the Department's corporate executive, including the recruitment

23/05/22 Epiq O'MARA, L. (Public Examination)

process, the use of corporate credit cards and the acquittal process, certain payments made to individuals in the Department, the approach taken in the Department identifying, disclosing and managing conflicts of interest, approach in the Department in relation to investigation and reporting of alleged serious misconduct, steps taken in relation to departmental employees who were the subject of those allegations, whether a failure to follow or enforce good governance practices created an environment or culture which enabled serious misconduct to occur, whether a failure to follow Department policies enabled Mr Whyte to receive a financial benefit from the misuse of his corporate credit card and whether certain alleged misconduct by departmental employees was minimised or not acted upon appropriately.

As you have mentioned, during the course of this week, there will be some private and public examinations. In accordance with section 137 of the Act, the Commission may conduct examinations. And in accordance with sections 139 and 140 of the Act, examinations may be private or public, if having weighed the benefits of public exposure and public awareness against the potential for prejudice or privacy infringements, the Commission considers that it is in the public interest to do so.

 Factors that the Commission may consider relevant to the decision to hold a public examination include whether the conduct being investigated was an isolated incident or systemic in nature, the benefit of exposing corrupt conduct to the public, the seriousness of the matters being investigated, the risk of undue prejudice to a person's reputation, including prejudice that might arise from not holding an inquiry and whether the public interest in exposing the conduct is outweighed by the public interest in preserving the privacy of the persons concerned.

A public examination provides an opportunity for public scrutiny of the Commission's activities. It is well known that the Commission has been involved in the investigation of alleged serious misconduct by Mr Paul Whyte and others. These examinations provide a measure of accountability.

The first witness will be Mr Lorne O'Mara, who held a senior accounting position in the Department at the relevant time. Mr O'Mara may be able to assist in relation to some of the Department's processes, including for corporate credit card acquittals.

Mr O'Mara was also a longstanding employee of the Department and may be able to assist in relation to changes in the

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Department's corporate executive and its culture. Mr O'Mara
    will be examined in public. A number of witnesses will then
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    be examined in private. Mr Grahame Searle, who was the
    director general of the Department at relevant times, will
5
    also be examined.
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7
    Subject to any questions you have, Commissioner, that is the
8
    opening.
9
    THE COMMISSIONER:
                        Thank you, Mr Willinge.
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    I'll adjourn briefly so that people can sort out cameras and
12
13
    the like.
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15
                         (Short adjournment)
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    (TIMESTAMP) / 10.19.34 AM
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O'MARA, LORNE SWORN AT 10.26 AM: 1 2 3 THE COMMISSIONER: Mr O'Mara, the Commission has mandated 4 the wearing of masks. However, I make an exception of that 5 for counsel assisting and for you. Should you so desire, 6 you may take off your mask while you're answering questions. 7 Entirely a matter for you. 8 9 A couple of things before we get underway. I see you've signed the notice to witnesses. May sound an odd question, 10 11 did you read it?---Yeah. I've read it. 12 13 And did you understand it?---Yes. 14 15 Thank you. I have appointed Mr Anthony Willinge as counsel 16 assisting. And he will, in fact, be asking questions of you on my behalf. 17 18 19 Mr Willinge? 20 21 WILLINGE, MR: Thank you, Commissioner. 22 23 Could you please state your full name?---Lorne Raymond 24 O'Mara. 25 26 What is your date of birth?---30th of the 8th 1961. 27 28 And you save us doing the math, how old are you now?---60. 29 30 When did you start work in the public sector?---26 August 31 1987. 32 33 What position were you in? --- Level 1, like a payments clerk, 34 I think. Something along those lines. 35 In what department?---In the Department of Housing. Well, 36 37 Homeswest as it was called back then. 38 39 And although that department has had a number of name 40 changes, in general terms, have you continued working in 41 that department for many years?---Yes. 42 43 Are you still working today?---In the Department of 44 Communities, yes. 45 46 And how long all up have you worked in the Department of 47 Housing or its later name change?---34 years. 48 49 Have they generally been in accounting or accounting related 50 roles?---Always been in accounting roles.

23/05/22 O'MARA, L.
Epiq (Public Examination)

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And in addition to on the job training, have you had any
    other training in relation to accounting?---Yeah.
2
3
    qualified accountant.
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5
    Where did you obtain your qualification? --- At TAFE.
 6
7
    And when?---Probably 2089[sic] or thereabouts. I think.
8
9
    I might have misheard you, it sounded like a year - - -?---
10
    Sorry.
11
    - - - we haven't arrived at yet. I thought I heard 2089?--
12
13
    -1989 around that period of time. Sorry.
14
15
    No, no, thank you. What level are you now in the Department
16
    of Communities?---Level 8.
17
18
    You mentioned Homeswest in one of your earlier answers so we
19
    might get these name changes out of the way as best - - -?-
20
    --Okay.
21
22
    As best we can. You worked at Homeswest for a time, I think
23
    you said?---Yep.
24
25
    And you also worked for the Housing Authority?---Yes.
26
27
    Is the Housing Authority sometimes referred to as the
28
    Department of Housing?---Correct.
29
30
    And do those, whether correctly under that law or not, do
31
    those names - tend to have been used interchangeably over
32
    the years?---Yes. They have been.
33
34
    And is the Department of Housing/Housing Authority now part
35
    of the Department of Communities?---Yes. They are. Yes it
36
    is.
37
38
    If I just refer to the Department, will that be sufficiently
39
    clear to you?---That's fine for me, yes.
40
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THE COMMISSIONER: Department or Housing.

42

43 **WILLINGE, MR:** Yes. Thank you, Commissioner. Perhaps 44 Housing is even clearer.

45

46 Did you become the CFO of Housing?---Yes.

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48 When was that?---2010, I believe.

49

50 How long were you in that position?---Approximately six 51 years.

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23/05/22 O'MARA, L.
Epiq (Public Examination)
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Who was in that role at the time?---Greer Kuipers, I think, was in that role at the time.

2223

And you mentioned reporting to the executive. Over the time you were CFO - - -?---Yes.

242526

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- - - who did you directly report to?---Like the director of - I forgot what they were called. Was it a class one above me looked after the management accounting side and the financial accounting side.

293031

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Do you recall that person's name?---There were six or seven of them through the course of my - my tenure there. Keith Derbyshire(?) was one. Lyn Brooks was one. Jeremy Hubble was one. Louise Evan Smith(?) was also one. Richard Barry(?) was one. Not sure if Bradley was one.

35 36

The last name, sorry?---Rachelle Bradley(?).

37 38

39 You're not sure if she was one?---She was one definitely. 40 Yep.

41

42 And this is over the period that you were CFO?---Yes.

43

And over that period, who was the relevant member of the corporate executive that you reported up to?---Paul Whyte.

46

47 Could I come to the Department's funding?---Mm hmm.

48

Generally speaking, over the period, where did Housing's funds come from?---Over the period we were self-funded. So

23/05/22 Epiq O'MARA, L. (Public Examination)

from land sales construction, bits and pieces and all that. That's where our funding came from. 2 3 4 And did any funding come from government?---No. We get some from the Commonwealth Government. A stimulus package, that was 530 million when Kevin Rudd was in - in the - was Prime 6 7 Minister. Other than that, we were self -funded. 8 9 You've mentioned that you worked at the department for many Can we take it that you would have worked under 10 different director generals or leaders of the department 11 12 over that period?---Yes. I have been. Yep. 13 14 Was one of the leaders in the Department of Housing when you 15 were there Greg Joyce?---Yes. 16 17 Do you recall when about he was the leader or director general?---He was there for a good period of time. He was 18 19 there before Grahame Searle came along. I think - - -20 21 THE COMMISSIONER: He took time out to do a law degree?---22 I think he - he, yes - - -23 24 For the Commission?--- - - he did, Commissioner. He did 25 a law degree, yes. 26 27 WILLINGE, MR: He did, Commissioner? 2.8 29 THE COMMISSIONER: Yes. 30 31 WILLINGE, MR: It sounds like he may have been in illustrious 32 company. 33 34 As you recall it, Mr O'Mara, was Mr Joyce the head of the 35 department immediately before Mr Searle? --- He could have 36 been actually. He could have been a bit before. 37 38 Do you recall Grahame Searle becoming the director general 39 of Housing?---Yes. 40 41 When abouts was that?---2019, 2010, around that period of 42 time. 43 44 And how long did you work in a department headed by Greg 45 Joyce?---Probably 10 or 12 years. 46 47 And what was your role over that period?---Mainly manager of 48 general ledger. Looking after the ledgers as a level 4. And then manager of expenditure, the level 5 position. Then 49

23/05/22 O'MARA, L. 11
Epiq (Public Examination)

I was level - I stayed level 5 for a number of years under

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Greg Joyce.

Did you have many interactions with Mr Joyce? --- Mr Joyce, yes, I did.

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10 11 What kind of interactions did you have with him? --- Wasn't in an official capacity. More a personal capacity. He sort of - Greq Joyce (indistinct) the names of my children, relationships, he knew all that sort of stuff. He was quite good with that. I would have met with him on the audit exit interviews, I think, as an official process. That's the only time I went to executive when the audit was doing as exit interview.

12 13

14 What was Mr Joyce's leadership style like?---I've - well, 15 personally, it was very good, he - he knew what was happening 16 in the organisation. He used to have executive meetings 17 weekly. My boss at the time was John Coles(?). I reported, 18 well through my direct up to John Coles. I used to report 19 to him. He was the CFO under Greg Joyce.

20 21

And - so did John Coles as CFO attend those executive meetings as you understood it? --- Yes. He did.

22 23

24 And I think you said those meetings were weekly?---They were. 25 Yes.

26

27 And as you understood it, did Mr Joyce as the head of Housing 28 also attend those - - -?---Yes.

29

30 - - - executive meetings?---Yes. Yes he did.

31

32 How long did you work with Mr Grahame Searle when he was director general?---Probably from when he became the DG of 33 34 the organisation until he left.

35

36 And do you recall now about when he left?---2016, '17 around 37 that period of time. And he went to the North-West, I think.

38

39 And I think you said he began as DG in around 2009?---Around 40 then. Yes.

41

42 And - so are you saying - it's not meant to be a memory 43 test?---Yes.

44

45 Just to give us a broad idea, are you saying that as you 46 recall it you worked under Mr Searle as the DG from about 47 2009 until about 2016?---Yes.

48

49 What was your role during that period?--- I was CFO in 2010. 50 I think I had to be appointed by Mr Searle at that time.

1 Did you have many interactions with Mr Searle?---Not often.

Only at audit exit interviews. That was about the only interaction.

5 And you mentioned that previously, Mr Coles as a CFO, had 6 attended weekly meetings with the executive?---Yes.

Did you attend any meetings with the executive other than in relation to audit?---No.

11 So not any regular meetings?---No. Definitely not regular 12 meetings.

Are you saying not any meetings at all apart from in relation to audit?---Basically, yes.

17 And how often did the audit meetings with the executive 18 occur?---Annually.

Could there also be a half-yearly? Or was it only an annual?--Annual. Audit came twice a year but only exited once a
year.

And when you say "Audit came to us", are you referring to external auditors?---External auditors. Yeah.

And over the period you were CFO, were the external auditors from private enterprise or the office of auditor general or did it change?---We had private, PWC were the initial auditors for five years, I believe. And then the auditor general took the audit over.

Do you recall around when the officer of the auditor general took over the audit?---2013, '14, around that period of time. I think they started taking it over then.

In your experience over that period from around 2009 to 1026, what was Mr Searle's leadership style like?——It was more like a private sector type of leadership. It was delegating a lot of work down to people. Decisions were down to their next rung down and downwards, as such. He looked after a lot of the strategic issues, of course, as a DG would. But it was quite aloof is the word I'd use. He was - he was there, but he wasn't there. It could be hard to - hard to meet with him. Hard to contact him all the time. So, yeah, it was - he ran the organisation like a - I think, like a commercial organisation more than a government organisation. I think that was his role from when he came from Landgate. He got Landgate to be GTE - a government trading enterprise. And I think his - his meaning was to get Housing to be a GTE

as well, a government trading enterprise.

23/05/22

O'MARA, L. (Public Examination)

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Sorry, I missed one word of that answer. You said his something was to get - - -?--He was trying to get Housing into - to be a government trading enterprise.

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And you referred a few times in that answer to running it like a private enterprise?---Yep.

7 8 9

Or more like a private sector enterprise?---Yes.

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When you said that, are you basing that on the difference of the department in the prior period, including under Mr Joyce with your experience in the period under Mr Searle, or are you basing it on something else? --- Based on the experience with Mr Joyce initially, coming from a very controlled government department to Mr Searle coming in and opening it up to a - acting like a private sort of company. Changed the way we did business through Mr Searle. We started building our own properties and selling them, whereas we'd never - never done that before. We built for social housing particularly. Greg Joyce used to say he'd keep the titles of the property under his pillow. That was his mantra because he used to tell me all the time. Grahame Searle was more about building properties, getting trophies for having nice properties and spending the money wisely in the building and constructing of properties. We demolished a lot of properties under Grahame Searle. A lot of high rise departments were demolished. And I felt we built more units and stuff out of that. So it was more - more - a bit like a developer type process going on. Royalties for Regions came into us from the - from the government and we had different - different developments going on across Western Australia for Royalties for Region funding. That was under Grahame Searle as well. Whether that would have happened under Greg Joyce, I suspect that would have happened. But it would have been different. It would have been done in a different manner.

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When you're referring to Mr Joyce in your answer, you used the word "controlled". Can you explain what you mean when you refer to Housing having been controlled at that time?——Well, Greg — Greg had his weekly meetings with his executive. The CFO was on that executive. So — and of — different — there was probably around five or six directors around that time. And if they wanted extra money, they'd have to go Colesy for money and he's say, "No, he hasn't got the money. He's not budgeted for all those particular — those controls in place". Joycey understood what was happening in his whole department. There was probably around 1,000 in the department around that time. 900 to 1,000 people. So he — he knew what was happening in that

department. You could ask him a question and he knew what Whereas, Grahame was a different - he knew 2 was going on. his projects. He knew about the projects what was happening. 3 Some of the other stuff he wasn't that - that sure about when I asked him the questions and did audit processes. changed the way we did maintenance under Grahame Searle, I 6 7 think it was under Grahame Searle. We used to have about 8 600 blue-collar workers. Painters, electricians, plumbers. 9 And we had a wages payroll area we used to pay these people. Then it changed to a head contractor model. So we had about 10 11 three head contractors and then they'd employ the people out 12 of that. So we - we lost - we lost that ability to control 13 our own maintenance on our properties, whereas the regions 14 used to be able to call the painter in or the plumber in to 15 get things done in Broome or Kununurra or Albany, whichever 16 way it might have been. Now, it's through a - a hotline. 17 Someone had to ring up and that went out the head contractor. 18 And the head contractor got someone in to do the work. 19 think that cost us more money going through that process. 20 Before, the regional managers used to know the tradesmen and 21 they could say, "Well, we need a tap fixed or a window's 22 broken" so they could ring them and get it fixed quickly and 23 it was a lot cheaper getting it done that way compared to 24 the head contractor model where they take their 10 per cent 25 profit and the tradesmen get less money out of that.

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Thank you. Could I come back to a couple of things you mentioned in those answers? One of them was the size of the department. I think you said under Mr Joyce there might have been 900 to 1,000 - - -?—Around there. Yes.

30 31 32

- - - people?---Yep.

33 34

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When Mr Searle became the DG, did the number of people in the department change very significantly?---It did. It got to about 1,200 people when Mr Searle was DG of the department.

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And am I right in understanding perhaps from your maintenance example that as you saw it in some ways the conduct of the department became more complicated because there was more outsourcing and less visibility over work that was being done? Is that a fair - - -?---That's a fair comment to make. Yes. Yep.

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And have you also said that at the same time that was happening there were less meetings involving the CFO. And, in fact, unlike the past situation where there were weekly meetings the CFO would attend, there were no weekly meetings which you attended with the executive?---Correct.

You also mentioned - and I think you were searching for the word, so it's absolutely fine if you want to change it. I think you also mentioned that one way of describing Mr 3 Searle's leadership style might be "aloof". And you also mentioned that there were some times which you asked him 6 things at audit and so on and he wouldn't seem across them. 7 Can you give us a bit of a feel as to why you say aloof and 8 the sort of areas that he didn't seem to have been across to 9 you?---Aloof in the fact that it was hard to get to see him. 10 You couldn't actually see him before. Whereas, Greg Joyce you could - you could virtually just about walk into his 11 12 office and talk to him. Different process in - in that and 13 protections, I suppose, from his 14 assistants and how to get to him. With Grahame I'd been to 15 a few estimate hearings at Parliament House with Grahame. 16 He would get quite animated against the questions that would 17 come to him. And when Minister Kitsibanis(?), I think, had 18 a word to him about some development somewhere and he said, 19 "Well, you don't know about big developments". And they they chose to meet together off site away from the committee 20 21 somewhere. SO those sort of comments sort of grabbed me as 22 a bit aloof, a bit controlling in his space, not that - not 23 that open to the rest of the organisation and protecting the 24 organisation as such. Different - different process. 25 Whereas Greg wanted to protect the organisation.

26 27

And as CFO, did you feel listened to by Mr Searle?---No.

28 29

And did you feel that you really had a line of communication in with him?---No.

30 31 32

You mentioned that when Mr Searle came in, you felt it was moving more to a private enterprise of GTE, government trading - - -?---Yeah. Government trading enterprise.

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One of the things you mentioned was in your experience he tended to delegate to others. Do you include in that members of the corporate executive?---As me meeting with them or - - -

39 40 41

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I'm sorry. That was probably a very poor question by me. In your experience, did Mr Searle tend to delegate to the members of his corporate executive?---Yes. He did.

43 44

45 And could I show you an organisational - - -?---Yes.

46 47

- - - chart?

48

49 **THE COMMISSIONER:** Do we have this electronically? No. 50 Will we have it electronically?

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WILLINGE, MR: I'm sure the answer to that question is
1
2
    "yes", Commissioner.
3
 4
    THE COMMISSIONER: Excellent.
5
 6
    WILLINGE, MR: Mr O'Mara, do you have in front of you - - -?-
7
    --Yes.
8
9
    - - - an organisational chart?---Yes. I do.
10
11
    And does it have at the top:
12
13
    Minister for Housing Mr Marmion (?).
14
15
    ?---Yes.
16
17
    And then under the minister:
18
19
    Director General Grahame Searle.
20
21
    ?---Yes.
22
23
    And then underneath that do you see four positions?---I do.
24
    Strategy and policy, commercial and business operations,
25
26
    service delivery and organisational transformation.
27
2.8
    ?---Yes.
29
30
    As you understand it, were they either deputy director
31
    general or GM positions under Mr Searle?---They were. Yep.
32
    I think there were two positions that were deputy director
33
    generals.
34
35
    And the rest were GM positions - general manager positions?-
36
    --Yes.
37
38
    And was this the way that the executive had been structured
39
    before Mr Searle came in?---No. It was different.
40
41
    And when did this change take place?--- I believe once Grahame
    got in there and put his own footprint or imprint on the
42
43
    organisation. It could have been a year later.
44
45
    So you're not sure exactly when, but certainly, these - the
46
    change - this change, the change to this structure came in
47
    after Mr Searle became director general?---Yes.
48
49
    And do you recall Tania Loosley-Smith acting in the strategy
50
    and policy position?---Yes, I do. Yep.
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23/05/22 O'MARA, L.
Epiq (Public Examination)

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Paul Whyte acting in the commercial and business operations 1 position?---Yes. Yes. 2

3

4 The service delivery was the position initially held by Shane 5 Hamilton?---Can't recall that name.

6

7 Can you recall Steve Parry being in the position? --- I can.

8

9 And in organisational transformation, can you recall Helen Harvey being in the position?---I do remember that name but 10 11 I can't recall her as such.

12

13 And you recall Duncan McKay(?) being in that position?---14 Yes. I do. Yep. Duncan.

15

16 And in the period when you were CFO from around 2009 to 17 around 2016 who was in these positions?---Tania was always there whilst I was CFO. Paul Whyte was always there whilst 18 19 I was CFO. Steve Parry was there for a little while. Not 20 And Duncan McKay was in the organisational all the time. 21 transformation position.

22

23 During your time as CFO?---Yes.

24

And who did you report to?---Up through to Paul Whyte. Paul 25 Whyte was my assistant DG in the hierarchy. 26

27

28 So I think you've mentioned, you went to - - -?---A Yes. 29 director.

30

31 Yes?---In the meantime and then up to Paul Whyte.

32

33 But your corporate executive report was Mr Whyte?---Yes.

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35 Did you see Mr Whyte and Ms Loosley-Smith interacting? --- No. 36

37 Did you see Mr Whyte and Mr Searle interacting? --- Nope.

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In general terms, did you see members of the corporate executive interacting either with Mr Searle or with each other?---Visually, no. Verbally, I heard Paul Whyte say he's been talking to Tania and Grahame. But visually, no.

42 43

44 So as CFO, you really weren't involved and didn't have 45 visibility over the interactions of the corporate 46 executive? --- No.

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48 THE COMMISSIONER: I wonder, if you wouldn't mind, exploring 49 the architecture of the physical space in which everybody 50 was.

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WILLINGE, MR: Yes, thank you, Commissioner.
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 3
    THE COMMISSIONER:
                        Just so I can gain an appreciation of
 4
    where Mr O'Mara actually was as opposed to the chart.
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 6
    WILLINGE, MR:
                    Thank you, Commissioner.
 7
 8
    THE COMMISSIONER: You don't have to do it now, but - - -
 9
10
    WILLINGE, MR: No, no, no, no, now is fine. Thank you.
11
    Mr O'Mara, at the time when you were CFO, where were you
12
13
    housed in Housing, if I can put it in that way?---On the
14
    third floor, near the back stairs.
15
16
    And were most of the accounting team - I think you mentioned
17
    there were 50 people who might have been in your team, were
18
    they nearby?---They were all on that same floor.
19
20
    And where were the members of the corporate executive?---On
21
    the second floor.
22
23
    All of them?---I think so.
24
25
        that - - -?---Tania might have been somewhere else
26
    because she had control over the policy area, which grew
27
    significantly when Grahame came.
2.8
29
    And where was Mr Searle's office?---On the second floor.
30
    They had a wing on the second floor, which had all the
31
    directors and Grahame Searle and the whole area in that wing.
32
33
    I see. So they were relatively close to each other?---Yes.
34
35
    But physically, a little bit removed from people at other
36
    levels?---Yes.
37
38
    And on a different floor to your accounting and finance
39
    team?---Yes.
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Did you see Mr Whyte coming down very often to engage with you or anyone on the finance and accounting side? --- Not very often at all. Cos my director was up the other end of the So we were opposite ends of the floor, near the lifts. building basically. And they tend to look at the management accounting area more than the financial accounting area.

46 47

48 So (indistinct)'s area? --- Might have had more to do with 49 Paul than myself.

And do you recall Mr Searle coming down to see you as CFO?- 2 --No.

3

Ever?---Maybe a Christmas thing or something to say "Go home". But that's it. Not an official process, no.

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So just to make sure I'm putting this fairly in relation to Mr Searle, in terms of work meetings or discussions with Mr Searle when you were CFO, you've mentioned that you interacted around the time of the audit process?---Yes.

10 11 12

And attended a meeting together at that time?---Yes.

13 14

Is that correct?---Yes.

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18 19 Were there any other times during your time as CFO when you had meetings with Mr Searle in relation to your CFO role?—
-There might have been two or three other times during the course of that six years that I met with him about other issues, other accounting issues.

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Digging up some of the evidence that you've given so far, I want to ask you a couple of questions about culture. How would you describe the culture of the Department when Mr Joyce was in charge?---It was good. People - staff were happy. People were happy to be there. People were happy to come to work. It was - it was like a large family process. It was very well done and people respected Greg and the directors at the time. It was a good place to work.

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And how would you describe the culture of the Department when Mr Searle was in charge? --- It ended up being - the work was harder. It was more complex. It become more complex as Grahame got into the organisation. It still was a reasonable place to work. Under me, I think I kept my people pretty well involved in the process and we had a strong family orientated - I did a lot of things with my staff which helped them still engage with the organisation. We got through a lot of hard stuff, ourselves and the financial accounting area. But that was up to me to worry about that and worry about the organisation in the annual reporting process so we didn't get qualified on the audit process. Mr Searle, it was - a lot of people didn't appreciate him, I don't think, compared to Joycey. Cos we had a - in the public service you get a lot of long termers in there. a lot of people have been around when Greg Joyce is there. And they understood what Greg was doing, how he was doing it, the fact that Greg could remember your kids names and people's names was very good and people appreciated that. And they knew that the exec was a weekly meeting. They could see that they had to putting something up to executive. They

could organise and timetables around that. When Grahame came along, it changed the culture of the organisation 2 3 completely. It went from a good, family orientated organisation, long term public servants in there. knew their job, what they were doing. When Grahame come along, it changed considerably and it - a lot of it, the 6 7 decision making went down the tree a bit from the corp ex 8 And a lot more people came on board, more 9 contractors came on board. And people didn't like the 10 contractors coming on board because they were taking knowledge away from people's day-to-day work, that type of 11 12 organisation was happening. And it was tough. It was a 13 But financial accounting area seemed to gel tough time. 14 together all right.

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I'm going to come to some particular changes around financial controls and so on. But just staying more general for a little while, did you observe any changing approach under the new corporate executive team?---Yeah, it was - Paul Whyte seemed to make a lot of decisions, not Grahame Searle. So a delegation of powers to Paul Whyte. And that was weird in itself cos he had commercial and he had financial accounting as his directorate. Whereas before, financial accounting had always been separate. It's a separate group, separate area because it's - should have controls in it. shouldn't have - shouldn't be polluted by any other type work going into organisation, that way, you can call people out if you need to. If you're doing the same job, it's hard to call somebody out.

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Do you still have the organisational chart with you?---Yes.

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You mentioned - - -

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THE COMMISSIONER: And you might explore that last answer a bit further for me.

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WILLINGE, MR: Yes, thank you, Commissioner.

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If you go to the organisational chart, just picking up on your last answer, you see in the commercial and business operations part of the structure that the GM commercial and business operations was Paul Whyte?---Yes.

43 44 45

I think you've mentioned he was in that role during your time as CFO?---He was, yes.

46 47

48 If you then look down the chart under his role, does it 49 include responsibility and oversight for Housing programs?---Yes. 50

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23/05/22 O'MARA, L. (Public Examination)

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For built, form and civil construction?---Yes.
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Financial operations?---Yes.

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5 Land and housing development?---Yes.

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Business operations?---Yes.

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Commercial operations?---Yes.

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11 And complex projects?---Yes.

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You'd mentioned in your answer, I think you were drawing a distinction but please correct me if I'm wrong, about the financial side and controls and other sides?---Yeah.

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17 Is that correct? Is that a distinction you were making?--18 Yes, yes.

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And does it help - if you look down this organisational chart, under Mr Whyte as GM commercial and business operations, which one of these roles would you see as the financial role and which kind more as a business or commercial role?---The financial role should be financial operations and business operations. They should be the financial roles. The other ones are the development/commercial type operations.

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And when you refer to the financial and business operations roles, you referred in your earlier answer to controls?--- Mm hmm.

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And finance, accounting should be separate? --- Yes.

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Could you expand, please, on what you meant?---If financial accounting is separate, you can - if someone says "I want to build something somewhere", they haven't got a budget for it, you can knock it on the head at that point in time and say "Well, you don't have the budget for it. It's not" it's the way budgeting works in government is it's done 18 months to the budget process. It starts back then. Business cases are put forward, put into the budgeting area. They go to Treasury. They're approved or disapproved. And then you get the current year and you have your budget process. could be, I don't know, you might get \$500 million to do commercial work, build houses, that sort of stuff. within that 500 million, you have business cases as to what you're going to build, different programs. You might do some residential building. You might do some social welfare stuff. You might do some royalties to region building. But you've got a budget to do that. You've got X dollars and

that's what you do. Now, if someone from the commercial area went to the finance person and said "I want to do 2 something different", they say "Well, no, you don't have -3 you haven't budgeted for that. You don't have the money to do that". And it will be stopped at that point in time. 6 That's the control that's missing. It's saying no, you can't 7 do that because you're not budgeted for it. If you've got the budget for the money, more than often, you'll let the 8 process go because you've got a budget to build 10 units 9 10 somewhere, so off you go and build them. And it might hit the budget. It might not hit the budget, depending on the 11 12 construction details and what's happening in that world. But 13 that's normal business process. When you go to something 14 new or a different process within the organisation, the 15 finance group should say "Well, no, you can't do that. your budget bid in for 18 months' time and let the process 16 That's what it should be. That sort of stuff gets 17 18 left behind when the commercial and the finance person are 19 together cos they make the same decision. It's the same 20 person making the decision.

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Thank you. When you said - I think in a previous answer if you're all doing the same job, it's hard to call someone out, can you just explain what you meant?---Well, call them out, saying "You can't do that because you haven't got the budget for it". So it's sort of telling his team if Joe Bloggs, for example, come to us and said "I need to build 10 units somewhere", you go "Have you got a budget for it". "Yes". "You can do it". "Have you got a budget for it". "No". "You can't do it". And as simple as that, you just can't do it. Unless it's a political thing from the government that says do something. But normally, with that, comes the money to do it. So it's over and above the budget So then the but it normally comes with money to do it. person could do it. But only at that stage. So all the boxes are ticked. Everything is kosher and off you go and do your development. If you haven't got the money for it, none of that stuff should happen. It just should not happen.

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And prior to this time, in your experience in Housing, did the same GM have responsibility for financial operations and the commercial side?---The assistant DG did, yes.

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And at the next level down, so a person in the position of Mr Whyte?---He did, yes.

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And so in your experience in the Department was having responsibility for both the financial operations and the commercial side in the same person normal?---No.

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51 And in - - -

23/05/22 O'MARA, L. Epiq (Public Examination)

(TIMESTAMP) / 11.10.43 AM

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O'MARA, LORNE RECALLED ON FORMER OATH AT 11.28 AM:

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WILLINGE, MR: Thank you, Commissioner.

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Mr O'Mara, before the morning break, you had mentioned in one of your answers that as you saw it, Mr Searle tended to delegate - - -?---Yes.

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-- to others more. And I think you mentioned in another answer that Mr Whyte had oversight of a number of different functions?---Yes.

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Could I ask you this question, in your experience at Housing at this time, were the lines of decision making clear, did they appear clear to you?---They appeared clear. But now knowing what Paul had done of course, any honest person doing the job, you'd expect it to get done correctly. It wasn't that clear to me. It still should have been separated.

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And this is the finance - - -?--The finance and the - it could have been under a totally different area.

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Could we come to financial controls then?---Mm hmm.

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And I'll start a little bit generally, but please be as specific as you like when you answer. And then we'll move into some of the accounting systems - - -?---Okay.

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- - - themselves. But to being generally, in experience, what were the financial controls like when Mr Joyce headed up Housing?---They were strong but they were manual as well cos we didn't have complexity systems we now have of course. Like, the processes, had control of people putting payment vouchers into the systems. I had people checking that a person could actually make that payment, that's called an incurring register. So we had a register of people who can actually incur payments. And we had people checking, we called it the certifying officer, who checks that the payment is - that the person can actually make that payment against that account and that cost centre. That was a process, that was a manual process that happened. recently, probably the last - since - that was when SmartStream was the accounting system we had at that We moved to AX 2012 in 2016, 2017 on that particular time. project. And then it became a system process. The system would check that you had the authorisation to put that payment into the system. And the tables behind the system said yes, you can make that payment or no, you can't make that payment. That happened then. So we didn't have purchase orders in SmartStream at all. When we - - -

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Purchase orders, thank you? --- Purchase orders. When we put purchase orders in, in 2012, they were in for about three or four months then they got taken out. And that was by the my initial director. Not by Paul, by the person underneath him, my director of corporate services, I call him. were taken out. We had budget controls over accounts and cost centres within the system. They caused that many issues, that that was taken away as well. So under Greg Joyce, it was - the manual controls, they were tight. had other subsystems that fed into the accounting system. And within those subsystems, people who could - there were tables behind. People could actually incur a payment or make a payment were held in tables in those subsystems as well. That was called Caretaker at the time. That was our rental system. And our construction system was in there as well. So that was heavily guarded by some system controls in there, needs to pass files (indistinct) accounting system and the payment would go out of the organisation. the receivings, like the other side of the money coming into the organisation, that was done by - normally by cheque back in those days, not by EFT. The cheque would come in. had somebody who looked after the cheques initially. Thev put them in a register. And they'd take them up the bank and bank those particular cheques. There were no real issues about that. And that still happens today. People still write cheques to people and we still take it to the bank and bank those cheques. But there was a register put in for cheques would come in the mail for our records They used to open the mail and record the department. cheques and give that to our accounting person to record on the accounting system and bank them. That still happened until 2016, I think, those processes.

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WILLINGE, MR: And we'll come to the AX system and SmartStream in a bit more detail shortly?---Okay.

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But thank you. You've mentioned both the purchasing side and the receipt side. When you're referring to purchasing in your answers, what sort of things was the Department purchasing?---I didn't have a lot of oversight of what people were actually purchasing. But on the system side of it, they were making payments to builders, projects, building properties. All our project stuff was done on the system, on Caretaker system. So budgets were put against there. They had all the transactions were on that system. And there were project officers looking after those particular projects within the organisation. That was in Caretaker. Then it become PAMS, Property Asset and Management System. It morphed into that. And that still occurs. That process

still occurs in Department of Communities at the moment. Still that old system is still there. They have funded it. Treasury have funded it to replace that system into something 3 But fairly robust system and it worked. The other one was just - (indistinct) coming into the organisation. 6 Pencils, cleaning, all those type of things would come in as 7 an admin - it would come in an invoice attached to a payment 8 There would be a voucher which is incurred. 9 would have the account number on it, the reason why it's there and the invoice attached to it. 10 And that would get 11 processed into the system and the payment would go out to 12 that particular vendor.

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18 19 I asked you at the start of your answer about the systems in place when Mr Joyce was the DG. I just want to check with you that the answers you gave in responding to that question, about the systems in place when Mr Joyce was the director general or if you also moved a little bit into systems when Mr Searle was the DG?---Pretty well stayed with most of what Mr Joyce was controlling.

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And so again, to ask generally, before we come to the systems and the changes in controls that you've mentioned, when Mr Searle became the DG, were there any significant changes in the overall financial controls?---Mr Searle put in two significant systems in the organisation. One was he got rid of the Caretaker rental book and brought in a system called Habitat, which has its own issues and problems. brought in AX 2012, 2016, 2017. That system came in. was a Microsoft product. I think Grahame was into Microsoft products as a shop. So we brought in AX 2012 was the product. That came in. With that, we had purchase orders initially. I said - I went out and trained the regions how to do purchase orders. We had budget controls within there. So a certain account cost centre had \$100 in it if you had to spend something worth \$110 it wouldn't go through the system. would be blocked at that point in time. The purchase order system went for a little while, then we had - CFO then was Liam Carren I think was the CFO at that point in time. he pulled those away because it involved have three staff checking the purchase orders compared to the invoice, compared to the whole process. And we were just starting to get ahead on that and that got pulled away from us. Then we had the budget controls, which were hard for the organisation because they'd never had them before. So it was a brand new process for these people. And that got pulled away as well, about three months after we put the system in.

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So let's explore that. As you recall it, did the Microsoft Dynamics AX 2012 system come in - when do you recall that coming in?---2016 I think.

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    And did - - -? -- July.
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    So July 2016?---Yep.
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    And you've mentioned some of the controls that were in place.
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    One of those was a matching with purchase orders?---Yes.
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    And I think another one was potentially a match expenditure
10
    against budget?---Yes.
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    Now, I think if I've understood you correctly, you've
13
    mentioned that after a time, both those controls were - - -?-
14
    --Turned off.
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16
    - - - turned off?---Yes.
17
    Let's take it carefully though, one at a time, please.
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19
    relation to the purchase order control, when was that turned
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    off?---Probably a year, 18 months afterwards. Because - - -
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    After the system came in?---Because people were doing
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23
    retrospective POs. So they get a payment in then they'd
24
    raise a purchase order for that particular payment.
25
    was defeating the system.
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27
    I think you mentioned that there used to be three people, or
    at the time - - -?---There was.
2.8
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    - - - there were three people who were checking in relation
31
    to purchase orders. But the then CFO changed that?---Yes,
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    he didn't want any more contractors in place so they were
33
    contract people. And he took that process away.
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    Who was the CFO?---Liam Carren.
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    And was any explanation given to you as to why that change
38
    was made?---Mainly just getting rid of contractors. That
             But we couldn't continue the process. And why
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40
    couldn't the process be continued, simply because of a lack
41
    of people or lack of anyone with a responsibility for that
    function?---Lack of staff.
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    This is once those people were moved?---Yes.
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    You mentioned a control in relation to the budget.
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    that's your expenditure against budget. Did you also say
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    that control was turned off?---It was.
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    And could you let us know who, when, why?---Louise Avon-
    Smith was my direct manager at the time. She was an HR
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23/05/22 O'MARA, L.
Epiq (Public Examination)

manager. Knew nothing about finance. So we had PwC in helping her with finance decisions. I thought a little evil person on her shoulder. That's what I called them.

THE COMMISSIONER: A little what?---The evil person on the shoulder. It was - and within three or four months, because people were having issues with getting payments through, she ordered it taken down.

WILLINGE, MR: Who did Ms Avon-Smith report to?---Paul Whyte.

So far as you are aware, was Mr Whyte aware of this change?--I have no idea.

Once those changes had been made, what system was used?---Back to the system under Greg Joyce again for budgeting particularly, business cases were brought up, approved. But again, the person who controlled it was Paul. He had commercial and financial accounting. So it went back to that process. As for the three-way matching, it disappeared and it's back down now but it disappeared back then.

When you say three-way matching, could you please explain for us what you mean?---Three-way matching is you do the purchase order for your pens and pencils. \$100 for your pens and pencils. You put a purchase order for \$100 in the That goes to the supplier and the invoice would have the purchase order number on it, coming back, charging each of those pens and pencils. And the three-way matching process is the fact that there's a purchase order in the system for Joe Bloggs supplies, purchase order number 1. So the invoice should come back from Joe Bloggs supplies, purchase order number 1, \$100 or less, \$90 for those pencils. And then the people used to match that purchase order with that invoice, come in and then approve it. And then it would go - they call it receipting in the system. So you receipt the invoice against the purchase order and that would flow through to get paid.

So you mentioned three-way matching. Two of the ways is matching a purchase order and an invoice. What's the third (indistinct)?---The third was the people doing the work.

Sorry, people doing what work?---Doing the matching process itself, is it a function called receipting in there. So they receipt the invoice against the purchase order. So it's basically saying it was ordered. The invoice has come in, get it paid.

51 Could we come then to Mr Whyte? --- Mm hmm.

23/05/22 O'MARA, L. Epiq (Public Examination)

This may seem an odd question. But are you now aware of Mr Whyte's conduct while he was - - -?---Yes.

- - - at the Department?---I am.

What is your understanding of what he did?---Untrustworthy, despicable behaviour.

10 And in terms of what he factually did - - -?---Factually 11 did.

 - - - what's your understanding?---He incurred payments, I think, through his own company's benefits. And he kept them under such a level that they weren't looked at. Under such a limit of dollar figure going through. He used to get his people to do the payment vouchers for him. He had - Paul had about four or five people around him who did his work. PAs, executive assistants, those type of people. They'd do it for him and it would be in the system. It would come up to our financial people. They'd see if anything incurring is okay. Certify it. And through the system it would go.

And what is your understanding of how Mr Whyte did it?---He would have known how the system worked. And how the controls worked. And - so he's able to get around the controls by reducing the dollar figure of payments and getting other people to incur those payments so it looked all above board. But he was careful not to give it to people who knew what was on the form (indistinct). On the payments vouchers.

Could you please explain that?---Some of the ones I've seen since he's been found guilty of what he was doing - the information on there was related to a project that was an old project, was Keralup, which was a pile of land down south. I did a bit of work on that and stopped it because the government was the planning 2030 process or something and we had to stop developing that land. And they instituted some other land back to us. It was a land swap with the planning commission. So that - that project had finished. But apparently he had that information on some payment vouchers he'd put through. But the people who did it did not know that because they were lower level in the organisation. So they just processed the payment vouchers and off they went.

And, firstly, a simple question, could you please spell the name of that project?---Keralup - K-i-r-l-u-p I think it was.

THE COMMISSIONER: I'm sure we'll find it.

23/05/22 O'MARA, L. Epiq (Public Examination) WILLINGE, MR: Yes. Thank you, Commissioner.

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And more importantly, you mentioned there were people underneath Mr Whyte that wouldn't have known about that project and the background. What level about Mr Whyte would have known about that project and the background?---I'd say Grahame Searle would have known it was finished.

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Were you aware of what Mr Whyte was doing at the time? --- No.

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To your knowledge, was anyone else in the department aware of what he was doing at the time apart, of course, from Mr Whyte?---Nope.

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Should anyone else in the department have been aware of what he was doing?---I would have thought Grahame Searle should be aware of what his people are doing under him.

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And why do you say that?---Cos he's the direct report to Grahame so you would - you would think that Grahame would be aware of what he's actually doing in the project world.

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And what about in terms of what Mr Whyte was doing in relation to authorising payments to companies which weren't providing services to the department?---He was putting in voices on payment vouchers that were coming through the system.

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And we'll come - and we'll come to that process. But thank you. What systems were in place, if any, that should have prevented Mr Whyte from being able to steal money in the way that he did?---What should have been in place is a split between financial accounting and commercial operations. That should have been a given. That should have been separate. Then Paul Whyte should not have been doing projects on his own back. He should have gone to the project officers using the PAM system or caretaker system. projects are on those components. But Paul must have had a budget he could make payments against. So I think the - the worst thing is he must have had a budget he could play with. And that would have been approved by probably himself as a financial - as in charge of finance.

42 43 44

And when you say, "A budget he could play with", do you mean a discretionary - - -?---A discretionary - - -

45 46 47

- - - budget?--- - - type budget yes.

48

And are you aware of there having been a discretionary budget at the time, or the size?---I think he had about \$2 million. I think most of the assistant DGs had that same budget.

23/05/22 Epiq O'MARA, L. (Public Examination)

3

And what oversight was there in relation to the discretionary part of the budget?---None from my point of view. Getting the budget initially should have been - it should have been a business case for it. I don't know if there was or wasn't with that. And, really, the DG should know what budgets these people have got to spend discretion-wise.

7 8 9

6

And under the previous director general, Mr Joyce, in your experience, were people held accountable for budget spending?---Yes.

11 12 13

10

And in your experience under Mr Searle, were people held accountable for budget spending?---Not that I saw.

14 15 16

17

1819

And I just want to be sure I'm understanding your answer. When you say, "not that I saw", are you simply saying you're not in a position to comment or are you saying you didn't see any - any sign of that in your day-to-day work?---I did not see any sign of that at all.

202122

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And when you say you "didn't see any sign of that at all", if there had been accountability for budget spending under Mr Searle, do you think in your position as CFO that you would have become aware of that?---Possibly not. Mainly because I wasn't high enough up the - the governance tree to see those things.

272829

And as CFO, should you have been in a position to be aware of that?---CFO should report directly to the DG.

30 31 32

And I think from your earlier answers, you were reporting at least two levels below?---Yes.

33 34 35

You were reporting to someone who's reporting to Whyte who's reporting to the DG?---Yes.

36 37

38 Could we come to corporate credit cards and acquittals. What 39 mechanisms were in place at the time to enable the department 40 to monitor Mr Whyte's use of his corporate credit card?---41 There was nothing special for Paul's credit card as such. Acquittals to the corporate credit cards were done manually. 42 43 All the receipts were put in on a file and held in head They'd have to come in from the regions in the own 44 office. 45 (indistinct). They were checked off to make sure that if you spend \$1,000 on the corporate card you had \$1,000 worth 46 47 of receipts. They were checked off and then it was approved. 48 That's how it went through the system. Paul would have been 49 in that process. I know he did come up a few times and give us a cheque for \$500 occasionally for telephone usage or 50 51 something on those lines. He did that occasionally for his

corporate expenses because he said they were private That's about it for that. expenses. In the new system, Flexipurchase(?) it's all done online now. So you've got to scan your documents into the system, then it goes to the next level up for approval. I know the corporate card stuff - when I was CFO we used to have trouble with people doing it, particularly the corporate executive doing it. We used to cancel their cards if they weren't inputting on a timely basis. And we used to get in trouble for doing that because people were going to Melbourne or Sydney or something - we used to cancel their cards on them. So we - we did used to do it if people weren't doing their acquittals correctly.

12 13 14

15

1

2

3

6

7

8 9

10 11

> That sounds like it wouldn't have been the most popular thing to have done?---It wasn't, sir, not at all. No. wasn't.

16 17 18

19

20 21

22

23

24

THE COMMISSIONER: Presuming that's not something you do lightly?---No, it's not. I used to talk to my direct report upwards about cancelling someone's card or suspending their We did it and when Jeremy Hubble came along we - we - we backed off on those things. I'm not sure why, cos it wasn't - wasn't a nice thing to, of course. But we backed off on those things and gave people more leeway to get their acquittals done.

25 26 27

28

29

30

WILLINGE, MR: So if we go back before Jeremy Hubble came in, what time period are we talking about?--- gave them a Like, the month the expenditure finishes - May. Finishes end of May. You should do your acquittals within the next month, back from your previous month's processes.

31 32 33

34

35

36

37 38

39 40

41

And I'm sure the Commissioner understands, but just so it's clear in the evidence, when you talk about acquittals, what is that process and how does it work?---The acquittal for the expenses is - is attaching invoices that you charge to your credit card, you know, under Greg Joyce at the time it was all manual, so it would be 10 invoices, for example, would add up to the \$100. And that would be done and one of our people used to sign off and go, "Yep. It's done. It's acquitted". We didn't have to follow it up anymore.

42 43

Did that system apply to everyone in housing with a corporate credit card?---Yes. It did.

44 45 46

THE COMMISSIONER: Can I just inquire as a rough figure how many people had corporate cards in the levels?

47 48 49

The very next question, Commissioner. WILLINGE, MR:

50

51 I should just sit quietly next time. THE COMMISSIONER:

23/05/22 O'MARA, L. (Public Examination) WILLINGE, MR: Not at all, Commissioner.

How many people in the department at this time had a corporate credit card?---It was probably around 100.

And what level within the department did one tend to have to be before one got a corporate credit card?---It wasn't - it wasn't done by levels in the department. It was done by your - your work needs. So we mainly put credit cards out for travel purposes. And most of those people were regional travellers. So they'd go from Broome to Kununurra. They'd do their regional visits. They'd have to get plane tickets, those sorts of things in hotels. So that's what - that was what it was mainly for. But then the government brought in a Treasurer's instruct and said anything under \$5,000 should be purchase on the credit card. So then it grew. That was probably 2017 it grew. It grew to a lot of people had credit cards for buying stuff under \$5,000. That was a government - said anything under \$5,000 should be done with a credit card.

Did you have a corporate credit card?---I did.

Who approved your credit card expenditure?---My director.

THE COMMISSIONER: I should just state, I don't have a corporate credit card. I'll just put that out there. I do not have a corporate credit card.

WILLINGE, MR: And who was that at the time?---One of those six people I mentioned earlier.

Yes. So whoever was in that role - -?---Whoever was in that - -

--- at the time?--- - role at the time. Yep.

Your boss, if I could put it - - -?---Yes. Yep.

And within Housing itself, who generally approved someone's corporate credit card expenditure?---Their supervisor.

And what information had to be provided?---The invoices for the charges on that credit card. That's what had to be provided.

48 And that's the acquittal process you've described?---Yes.

50 So one would put in - you just correct me if this is wrong. 51 One would put in their credit card statement from the bank

23/05/22

O'MARA, L. (Public Examination)

and then one would provide copies of each of the invoices, or what we now tend to call tax receipts?---Yes.

2 3 4

For each one of those purchases?---Yes.

And then another person in the department, generally their supervisor, would check that acquittal?---Yes. Then they would send it into finance for final process.

And what should the supervisor have done when they were checking the acquittals?---Ensure that the - the money had been spent on work - work stuff, not buying stuff at Coles or Woolies. We did come across a few of those and we dealt with those ones. But mainly it should be a travel things, buying your lunch because you're out in the bush somewhere, those types of things. That's what they should be checking. Because most of the people who were approvers in the corporate card system were also incurring officers. So they were given some - some importance of you know exactly what you're spending your money on.

Do I take from that that the idea of having a supervisor involved in checking acquittals - part of the reason was that that supervisor should understand what you should be spending your money on and - so be in a position to query something which seemed out of the ordinary?---Yes.

You've touched on the corporate executive. I'm going to come back to problems with the corporate executive and their use of corporate credit cards. But is the system you've described in relation to acquittals the same system that was in place for members of the corporate executive?---Yes.

34 Did you approve their corporate credit card acquittals?--- 35 No.

37 Who did?---Their supervisors. It would have gone up the 38 tree to whoever was their supervisor.

Could I take you to policy document? --- Mm.

And ask the associate to put up this document please? 02134-43 2019-0925.

02134-2019-0925^

WILLINGE, MR: And if we can rotate it? We'll leave it on the first page for now, please.

Can you see that's:

23/05/22 O'MARA, L. Epiq (Public Examination)

```
Department of Housing Government of Western Australia
 1
 2
    Corporate Credit Card 2009.
 3
 4
    ?---Yes.
 5
 6
    Do you recognise the document? We might need to go a bit
 7
    further?---Yeah, it's a policy. Yep.
 8
 9
    If - if we can scroll down, please, Mr Associate, to section
10
    3 in the document? In fact, if we pause there?
11
    You see there point 2 on the left:
12
13
14
    Corporate credit card holders and card supervisors must
15
    comply with the conditions of use as described in this policy
16
    document.
17
18
    ?---Mm hmm.
19
20
    And then picking up one of the matters you've referred to in
21
    evidence under conditions of use, can you see point number
22
    4:
23
24
    The card must be - must only be used for official purposes.
25
26
    ?---Purposes. Yes.
27
28
    All right.
29
30
    And then if we go to the next page, please? And pause there.
31
32
    Again, in section 3 you see the heading:
33
34
    Corporate credit holders and card supervisors must comply
35
    with the purpose of use as described in this policy document.
36
37
    ?---Yes.
38
39
    The first point is the point you've mentioned already.
40
    card must be used for official business only?---Yep.
41
42
    And the second point is also one you've mentioned, I think,
43
    but I want to check with you:
44
45
    The card can be used to purchase goods and selected services
46
    under $5,000.
47
48
    ?---Yes.
49
50
    Is that the point you were making earlier?---It was. Yes.
```

23/05/22 O'MARA, L. 36
Epiq (Public Examination)

```
1
    About a limit of $5,000:
2
3
    Government contracts must be used where applicable.
 4
5
    ?---Yep.
 6
7
    Then it goes on. At point 3:
8
9
    The card is to be used for all accommodation bookings for
10
    travel.
11
    I think that is also is a point you've made?---Yes.
12
13
14
    That is was brought in partly for that purpose?---Yep.
15
16
    And then point 5:
17
18
    The card can be used for official travel expenses whilst
19
    travelling on official duties.
20
21
    You see that point there?---Yep.
22
23
    And I've said that accurately?---You have. Yes. Yes.
24
25
    All right.
                 Then if we go over to the following section,
26
    "Responsibility of card holders", do you agree that point 3
27
    is:
2.8
29
    Be aware of the purpose acquittal conditions - - -
30
31
    ?---Yes.
32
33
    - - - of holding a corporate card
34
35
    ?---Yes.
36
37
    And then point 4 is:
38
39
    Retain all transaction receipts, sales dockets, tax invoices
40
    relating to transactions made on card.
41
42
    ?---Yes.
43
44
    And point 5 is:
45
46
    Ensure that transactions are official business expenses.
47
48
    ?---Yes.
49
50
    Could we go down then, please, to section 6 on the left-hand
    side which refers to acquittals?
51
```

23/05/22 O'MARA, L. 37
Epiq (Public Examination)

```
1
2
    So section 6 of the policy headed "Billing statements":
3
 4
    Are sent to card holders via email as soon as billing period
5
    closes via email to all card holders. All costs on statement
 6
    relate to previous month's activity.
7
8
    ?---Yes.
9
10
    Then can we go to acquittal of expenses? Does that begin in
11
    the first point:
12
13
    All charges must be supported by the tax invoice or official
14
    receipt.
15
16
    ?---Yes, it does.
17
18
    Does it then go on:
19
20
    For amounts of $50 or less, if no receipt is available, a
21
    substitute slip must be submitted.
22
23
    ?---Yes.
24
25
    And then in bold:
26
27
    For amounts greater than $50 a substitute slip is not
28
    acceptable.
29
    ?---Yes.
30
31
32
    Is "not acceptable" in bold capitals?---Yes. Yes, it is.
33
34
    If we then go down over onto the next page to point 6:
35
36
    If any of the charges on the billing statement is considered
37
    incorrect you must complete a dispute form.
38
39
    ?---Yes.
40
41
    With some details about that. And then point 7 in bold:
42
43
    All documents required to be sent to finance head office by
44
    the due date.
45
46
    ?---Yep.
47
48
    If the card holder fails to comply there will be an automatic
49
    suspension of the card.
50
51
    ?---Yes.
    23/05/22
                           O'MARA, L.
                                                                38
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(Public Examination)

Epiq

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46 47

48 49

> 23/05/22 O'MARA, L. (Public Examination)

The main change relates to substitute slips.

And you then mentioned:

Did you then say, clearly stated in point 6 under the heading of "Acquittal of Expenses": 2 3 4 For amounts greater than \$50 substitute slips are not 5 acceptable. 6 7 ?---Yes. 8 9 Did you go on to say: 10 Where a tax invoice or official receipt is not submitted 11 with the acquittal, the cost will be at the employee's 12 13 expense. 14 15 ?---Yep. 16 17 And needs to be reimbursed to the Department of Housing with 18 the acquittal. 19 20 ?---Yes. 21 22 And did you then say: 23 24 This change is effective for all charges from 1 March 2009. 25 26 ?---Yep. 27 28 And finally, before signing off, did you say: 29 30 Please ensure that you read the entire policy document as 31 there are other minor changes. 32 33 ?---Yes. 34 35 This might seem an obvious question, but given it's addressed 36 to all staff, are you able to say whether that email would 37 have gone to members of the corporate executive?---It should 38 have gone to everybody in the organisation. 39 40 Would that include the director general at the time, Mr 41 Searle?---Yes, it would, yep. 42 43 That's all I wanted to take you to in that Thank you. 44 document. Could I ask you a question about training? 45 training was there in relation to the use of corporate credit cards?---Whenever a corporate credit card was issued, there 46 47 was a records file attached to that corporate card to store 48 your tax invoices on and your acquittals on. with that, was 49 a copy of a credit card policy. And early on, there was a 50 little bit of training done with the corporate card people. Now, because it's system orientated, there's a lot of 51

23/05/22 O'MARA, L. 40
Epiq (Public Examination)

training done with corporate - I'm not sure what's the word,
but I'd imagine a lot of corporate card training with system
processes. But normally, when I got my credit card, I was
given a file with a corporate card policy on it. I knew
what to do with it so I wasn't trained. But those people
who didn't know what to do with it were trained in what they
should do.

What were they trained that they should do?---Have you read the policy? I think we had some documentation around that said they've read the policy. Once they're aware of the policy, they were trained on how to do the acquittal. Attached to invoices there was probably an acquittal form or the statement, the credit card statement. And that has to go into finance for finalising.

And what if any training was there in relation to people who would be checking acquittals and approving credit card acquittals?——Even the supervisors had to read the credit card policy and be aware of the credit card policy. Anybody involved in credit cards had to be aware of that policy.

Could we come then to Mr Whyte? --- Mm hmm.

Who used his corporate credit card to defraud the State. If Mr Whyte had sought approval from you in relation to his corporate credit card expenditure - I'm not saying he did?--Yep.

I'm asking you a hypothetical. You weren't ever involved in approving Mr Whyte's corporate credit card expenditure, were you?---No.

No. If Mr Whyte had sought approval from you in relation to his corporate credit card expenditure, what would you have done?---If there were documents on there that were for personal expense, I would have gone back to him and say "You have to refund the money". If it happened on a number of times, it would have gone up the ladder a bit, would have gone to the DG and talked about it.

And would you have queried any of his expenditure at the time as best you can now say, looking back?---I would have, yes.

Why is that?---Because it was against the policy. It didn't look like - if it was not official business, then it shouldn't be on the corporate card.

And you mentioned earlier a project, Keralup?---Keralup.

23/05/22 O'MARA, L. Epiq (Public Examination)

Keralup, sorry. Oh, Keralup?---K-i-r. 1

2 3

Yes. I think a place a little bit closer to Bunbury than Perth. Keralup. All right. In any event, you mentioned earlier a project?---Yes.

5 6 7

8

4

Your understanding - let's just work on this assumption. Your understanding is that Mr Whyte claimed something in 9 relation to the project?---I believe so, yes.

10

11 And your understanding is that at the time, that project 12 wasn't continued?---Correct.

13

14 It was not an operational - - -?---Operational project 15 anymore.

16

17 And so if you'd seen a claim in relation to that project, what would you have done?---I wouldn't process it and they 18 19 would have gone and asked probably him the question. Or I 20 would have asked the DG the question.

21 22

What question?---Why are expenses being logged against this project?

23 24 25

26 27

28

29

Was there a maximum monthly expenditure on a corporate credit card at the time? --- Depending who you were and what limit you had. I had \$40,000 at the time because I was doing a lot of contracting payments within there. I'm not sure who - all odd limits around the place. Now, this changed now to levels, I think, I believe.

30 31 32

Was there any particular magic in \$50,000 monthly figure so far as you're aware?---No.

33 34 35

36

37

The reason why I ask that is that on a number of occasions, Mr Whyte's monthly expenditure on the corporate credit card came to just under \$50,000. One possibility of course is that was his maximum - - -?---Limit.

38 39 40

41

42 43

44 45

46

- - - permitted spend per month. Leaving that to one side at the moment, is there anything else, as you recall it, about departmental processes at the time that mean that amounts under 50,000 might be subject to less scrutiny than amounts over 50,000?---I know later in - when (indistinct) CFO I don't think that we looked at any transactions over \$50,000 in the payment system and investigated those ones. Anything under \$50,000, they wouldn't look at.

47 48

49 So at least at that time, a \$50,000 payment may be subject 50 to more scrutiny. At the time you were mentioning, do you know what time that was?---No, I'm not sure of that. 51

23/05/22

O'MARA, L. (Public Examination) believe I was on 140 so it would have been 2018, '19, I would think, around that period of time.

If you were reviewing someone's monthly corporate credit card acquittal and their monthly expenditure was often very close to their limit, would that have caused you any concern?---No.

And if someone's monthly corporate credit card expenditure involved multiple amounts just below \$2,000, was there any reason why that would have caused you any concern?---No, I wouldn't think so.

So far as you were aware at the time, was there any reason why Mr Whyte's monthly corporate credit card expenditure should be different to the other GM's monthly corporate credit card expenditure?---No, we were mainly concerned with people acquitting it correctly and on time.

If Mr Whyte's monthly corporate credit card expenditure had been much higher than other GM's corporate credit card expenditure month after month, would that have given you any cause for concern?---If it was over and above his limit, it would have.

I'm going to suggest something to you and ask you to comment on it. This is the suggestion. Between October 2009 and November 2011, (indistinct) assume that Mr Whyte used his corporate credit card to pay invoices from a company named Boldline worth more than \$1.1 million. Over the same period, the expenditure on the GM service deliveries card, that's the total expenditure, was 19,500. The expenditure on the GM strategy and policy card was about 10,500. And the expenditure on the GM organisational transformation card was a little over 3,000. If you had been involved in corporate credit card acquittals for the corporate executive and three of them had acquittals for that period under \$20,000 and one of them had acquittals for that period over \$1 million, would that have caused you any concern?---Yes, it would.

Why?---Because that's significant amount of money to spend on a corporate card if you have DGs spending 20-odd thousand or \$10,000.

Are you aware - I think you've said your expectation would have been that Mr Whyte's corporate credit card acquittals would have been reviewed by someone above him?---Yep.

49 Are you aware that Mr Searle signed off on Mr Whyte's corporate credit card acquittals on various occasions?---I suppose he would have, being his supervisor.

23/05/22 Epiq O'MARA, L. (Public Examination)

You're not personally aware but that doesn't surprise you?--No.

Because Mr Searle was Mr Whyte's supervisor?---Correct.

 If Mr Whyte's acquittals repeatedly referred to payments to a company named Boldline, and you weren't aware of that company, would that have caused you concern if you were looking at the acquittal process?——It would do. Cos normally, a corporate credit card process is normally a one-off process. It's not consistently to the same person. In reality, it should be under \$5,000 anyway.

If Mr Searle was signing off on Mr Whyte's credit card acquittals and Mr Whyte's acquittals repeatedly referred to payments to a company named Boldline, what do you consider that Mr Searle should have done?---He should have been asking Paul the question about what are the payments for.

If Mr Whyte's acquittals included invoices that referred to hundreds of hours of work by a company called Boldline but did not mention any specific project name, would that have caused you any concern?---Yes, it would. Because you still should be putting money against projects. Whether they're administrative projects or whether they're building projects, there still should be a project attached to it.

If the invoices that referred to hundreds of hours of work by Boldline and didn't mention a specific project also didn't contain any statement about what statement had been provided, would that have caused you any concern?---Yes, it would.

Why?---Cos it smells. Cos there's no project number attached to it. There's no reason why all those hours are going against a particular company. Normally, hours went against contractors for specific work. For me, it was data processing people, I'd pay their money. And it was through Hays or one of those particular groups under CUA stuff. So I wouldn't think Boldline would even be under the CUA process.

Was there any requirement for suppliers to be approved?--No, no. If it was - if a vendor was put into the system, it
would have been just approved by the incurring officer.

Were approved vendors recorded anywhere?---Only in the system.

50 Would it have been possible to check at any point whether 51 Boldline was an approved vendor?---Possibly not. Because in

23/05/22

O'MARA, L. (Public Examination)

the system, would have been - would have been in the system, it would have been through the normal process. An incurring officer would have got the vendor approved in the system. Would have been checked by the vendor controller. We have had a vendor controller in the thing. The money the vendor controller checked. But the invoice said it was the right company. The ABN was correct. All those particular details were correct. And they bank account details were correct. And they would have checked that off and approved the vendor in the system.

THE COMMISSIONER: That vendor controller, that would be a one-off, I take it. At some point, taking the hypothetical example at Boldline - - -?---Yes.

- - would check it really was a company, it had an ABN, bank, it wouldn't check it on each invoice?---No, no, just check it the first time and it would have been said "Yep, you can create the vendor in the system. Entering - it's a ridgy-didge company according to the system and that's fine. So it's the invoice. It's got the bank account details, the ABN, the name of the company on it. And that would have been put in the system. Each vendor's got their name, either company or a personal name in the system, their bank account details are correct and the ABN - if it's a company, ABN number is in the system as well.

WILLINGE, MR: And so at that stage of vendor control, is that essentially setting up a vendor within the system for potential later payments?---Yes.

And as you've described the essence of that stage of the process, is that the vendor exists, that it has an ABN and that you have bank account details?---Yep.

Is the question of whether that vendor should actually be paid for any work done or allegedly done for the Department later entirely different question?---Entirely different question.

Dealt with by different people? --- Yep.

And if the expenditure was on the corporate credit card, one way in which that could be considered was in the corporate credit card acquittal process?---Yes.

Could I take you to an example, acquittal for Mr Whyte. The document is 02134-2019-0932

02134-2019-0932^

```
WILLINGE, MR: And so you look at the top of the first page,
1
    can you see a reference to Paul Whyte, 28 November to 29
2
3
    December 2009 corp card?---Yes.
 4
5
    No doubt that's a reference to corporate credit card?---Yep.
 6
7
    If we go to the next page, please, does that refer to a
8
    summary sheet of corporate credit card expenditure?---Looks
9
    that way, yes.
10
11
    And does it refer to three accounts to be debited and the
    costs entered and then amounts? --- Yes, it does.
12
13
14
    Can you see that the total amount of $49,902.25 if I'm
15
    reading - - -?---Yes.
16
17
    - - - it correctly from here?---Yes.
18
19
    Is that the figure?---Yep.
20
21
    All right. So thank you. $49 - - -?---900 and - yep.
22
23
    - - - 992.25?---Yes.
24
25
    Very close to 50,000?---Yes.
26
27
    And does it appear to you that Mr Searle has signed off as
28
    the card holder supervisor?---Yes, it does.
29
30
    You see a reference to his name there?---Yes.
31
32
    And the position title director general?---Yes.
33
34
    And do you recognise the signature?---Not really, but - - -
35
36
    All right. You don't the signature, but the reference is to
    him and - - -? --- It is, yes.
37
38
39
    -- he was in the position of director general at the
40
    time?---Yep.
41
42
    Could we go to the next page, please? And pause there. You
    see a reference there to three transactions all in December
43
44
    2009. And all for the supply of Boldline business service?-
45
    --Yes.
46
47
    And three different amounts that add up to the amount just
48
    under $50,000?---Yes.
49
```

23/05/22 O'MARA, L. 46
Epiq (Public Examination)

Can you see any indication on that page of what Boldline business service had been doing for the Department?---No.

```
1
2
    Or the project?---No.
3
 4
    Could we go to the next page, please? So this is the invoice.
5
    You see the reference at the top to Boldline business
 6
    services?---Yes.
7
8
    Billed to Department of Housing. The date, 14 December -
    sorry, the date 14 December 2009. Then I'd ask you to look
 9
    at the description please:
10
11
12
    Project services 55 hours.
13
14
    What would you have made of that description if you'd been
15
    looking at this acquittal at the time?---I'd be looking at
16
    the project outcome 10 on the third line down.
17
18
    All right. So where it says, in the second line - we might
19
    go through line by line if you don't mind. We don't do this
20
    many times. The second line:
21
22
    Her contract 2009 1.3.10.
23
24
    ?---Yes.
25
26
    What do you understand that to be referring to?---It would
27
    have been a contract with Boldline services, whoever that
2.8
    is.
29
30
    So that would be your assumption, looking at that?---Yep.
31
32
    In the next line, it refers to:
33
34
    Services provided 2009, project outcome 10.
35
36
    ?---What would you have understood that to mean?---There's
37
    a contract for it and there's a project for it.
38
39
    And then reference - - -?--Not within PAMS though.
40
    within the PAMS contract system.
41
42
    Please explain? --- PAMS had all the development, the building
43
    sort of stuff, in it. This project outcome would have been
44
    some other system. Excel spreadsheet perhaps or something
45
    along those lines.
46
47
    Why do you say that?---Some of the administration contracts
48
    and projects weren't done within the system. They were done
49
                            So it would have been an Excel
    outside the system.
50
    spreadsheet, I would imagine, running the project.
51
```

23/05/22 O'MARA, L. Epiq (Public Examination)

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If you had been doing the acquittal in relation to this
   invoice, would you have been able to tell what services
2
   Boldline were said to have provided to the Department?---No.
3
5
   And how would you have been able to tell whether the services
   had been incurred at all, let alone appropriately incurred?-
```

7 8 9

6

Thank you. They were the questions I wanted to ask you about that topic, unless the Commissioner wishes to ask you anything.

11 12

10

13 THE COMMISSIONER: No, thank you.

--You wouldn't be able to. Not from this.

14

15 Could we go to one other example? The WILLINGE, MR: document is 02134-2019-0933. 16

17

18 02134-2019-0933^

19

20 Again, you see a familiar first page, Paul WILLINGE, MR: 21 Whyte 30 December '09 to 28 January corp card. And the 22 amount this time of \$47,237.14?---Yes.

23 24

25

26 27

If we scroll through the document and take you again to the next page, you see in this case, again, there are, in the top three entries, payments to Boldline business service. The first two entries in the same amount, \$18,865. And the third amount, \$9,432.50?---Yes.

28 29 30

31

And if we scroll down the page a bit, you see a cardholder declaration. Do you recognise that signature?---I think that's Paul Whyte's signature.

32 33

34 All right. And that's dated 8 March '10?---Mm hmm.

35

36 And then there's an approval with a signature on 10 March 2010?---Yep. 37

38

39 And if we keep going in the document, please, so that appears 40 to be an example of a substitute slip?---Yes, it does.

41

And that's from an amount less than \$50?---Yes. 42

43

44 And that relates to Swan Taxis? --- Taxis, yep.

45

46 And it has account details and cost centre. 47 Then, if we go to the next page, please, there's another 48 example of a substitute slip?---Yes.

49

50 Again, for a very small amount?---Yep.

\$2.60. If we go to the next page, we see the invoice from Boldline business services. Again, do you see the reference for:

5 Project services, 50 hours.

?---Yep.

9 Do the hours ring a bell compared to the last invoice on 10 that?---Yeah, the last one was 55 hours.

12 And then the second line:

14 Per contract 2009 1.3.13. Services provided 2009 project 15 outcomes 13.

?---Project number has changed.

And do you notice - really asking you the same questions as last time. If you'd been asked to acquit - sorry, to consider this acquittal, would you have been in a position to consider, assess or determine what it is that Boldline had allegedly done for the Department?---No, I wouldn't.

What would you have had to do in order to be able to determine whether these expenses have been incurred at all or properly incurred?——I would have had to look at that contract to see what it said initially. And then what is the project about? I'd need that documentation to make a valid decision on this.

 And I know it might be said, well, it's easy now. We're in 2022. You know exactly what happened or you have a fair idea of what happened in relation to Mr Whyte, but doing the best you can, are you saying that if you had been involved in this acquittal process at the time and you'd received that information that you would have queried it?---I would have queried maybe the second time it came up. The first time, maybe not because they just did those sort of things. If I saw it a second time and a third time, I'd be asking the question, well, what really is it.

42 All right. And then you would have taken the steps you 43 referred to?---Yes.

Including checking for a contract and then what the contract was?---Yep.

Would you have raised it with Mr Whyte?---I might have raised it with my manager of internal audit initially.

Why?---Because it could be an audit process. 1 There's something there that's not quite right. And I would have 2 basically internal audited it. Internal audit would have 3 4 brought to account in the audit committee. And also, manager 5 contract of external auditors as well. So it would have 6

7 8

9

gone through that process.

And are you saying that they're steps that you would have considered and might have taken once you'd seen a Boldline invoice like this more than once?---Yes.

10 11 12

13

And having attempted to find a contract and match - - -?---Couldn't find it anywhere or couldn't find the project, I would have handed it over to a manager internal audit.

14 15

16 And who would that have been at the time?---Gary Bromley.

17

18 Could we scroll a little further in this document, please? 19 That's another Boldline Service invoice and it's essentially in the same form with the same level or absence of detail?-20 21 --Yes.

22

23 All right. Can we scroll further, please? Same again?---24

25 26

So there are multiple examples now in the same invoice?---And noted the contract ending number the same as the project ending number on all three invoices.

28 29 30

31

32 33

27

If you had received multiple invoices like this in the same corporate credit card acquittal for the same company with this same level or absence of detail, would that have caused you concern?---It would have the second time it happened, yes.

34 35 36

37

And if we scroll a little bit further, there's one particular statement I wish to take you to. So this document is headed "Submission":

38 39 40

Government of Western Australia Department of Housing submission date in March 2010 to director general from Paul Whyte subject credit card statement - for signing.

42 43 44

41

?---Mm hmm.

45

46 Have you seen these submissions in relation to corporate 47 credit card acquittals?---I probably have in the past.

48

49 And then if we go down to notice to director general:

50

51 FYI.

> 23/05/22 O'MARA, L. (Public Examination) Epiq

```
1
2
    Does it read:
3
4
    Grahame, payouts to Boldline on my credit card are for
5
    contract services where preferred payment (and -
 6
7
    - can you read that next word? Discount?---Discount, yep.
8
9
    Is offered for CC payment.
10
11
    ?---Yep.
12
13
                       been undertaken in accordance with
    Procurement has
14
    government policy.
15
16
    ?---Policy, yep.
17
18
    Then signed by Paul Whyte and dated? --- Yes.
19
20
    If you had been - - -
21
2.2
    THE COMMISSIONER: I think the first word - and I'm having
23
    difficulty - might be payments not payouts.
24
25
                      I'm sorry, Commissioner, I think that's
    WILLINGE, MR:
    right?---Payments, yes.
26
27
28
    Yes, I'm sorry, Commissioner. So it begins:
29
30
    Payments to Boldline on my credit card.
31
32
    ?---Yes, it does.
33
34
    If you had received that statement, would it have increased
35
    your concerns, alleviated your concerns or made no difference
36
    to you?---Wouldn't have made a lot of difference to me. It's
37
    just - it's the first time he'd done it, it's the first time
38
    he's paid Boldline. I'd have to see the invoice underneath
39
    that process to work it out.
40
41
    All right. In your experience, did suppliers at this time
    tend to offer discounts for payments via credit card?---Not
42
43
    normally, just a straight payment. Here's your credit card.
44
    Not many people give discounts at all for any sort of
45
    payment.
46
47
    In your experience, did suppliers at the time prefer payment
48
    by credit card?---Not sure to tell you the truth. Not sure.
49
50
    Thank you.
51
```

23/05/22 O'MARA, L. (Public Examination)

THE COMMISSIONER: During that time, how long would an account usually take to be processed and paid? If you're a supplier, put it on my account, say at the end of May, how long could I expect to wait for payment?---By the end of June. Should be 30 days from dated invoice. If you go for a normal payment system.

And would suppliers with Department of Housing know that that was the Department policy?---They should do because they would have been receiving the payments in that time period.

I suppose the advantage of a credit card payment might be that you would be paid more quickly?---Most definitely would be.

WILLINGE, MR: And just picking up on the Commissioner's question about discount for preferred payment, is your understanding - sorry, discount for payment by credit card, is your understanding that credit card providers generally impose a fee?---Yes, it is.

And who pays it?---We used to pay bank fees as a normal monthly process. Cos the contract was done by Treasury. So we were using National Australia Bank, I think, as the preferred person. So - and we would pay them every month, the corporate card balance. And any fees attached to that.

 And from the perspective of a vendor or supplier like Boldline, if Boldline was paid by credit card, would it receive the same amount of money or a different amount of money if it had not been paid by credit card? In other words, did the credit card provider impose any cost on Boldline?---No, it would have been the same amount. Cos we pay the invoice total of the company.

 Would the reference to procurement have been undertaken in accordance with government policy have meant anything to you at the time?---I would have thought that it would have been more - all official government policy for doing it. It would have meant the same to Grahame, I would imagine.

Were you aware that Mr Searle knew Mr Whyte and had worked with him previously?---Yes.

Were you aware that Mr Searle was part of the decision to hire Mr Whyte?---Yes.

Do those - knowing about their history and background, does that affect your answers about whether Mr Searle should have

23/05/22 Epiq O'MARA, L. (Public Examination)

had concerns and done more in relation to Mr Whyte's corporate credit card acquittals?

2 3 4

THE COMMISSIONER: I don't think I'll allow that question. I think that's one for me ultimately, not the witness.

WILLINGE, MR: Thank you, Commissioner.

 Had there been any problems in the Department in the past with corporate credit cards being used to defraud the Department?---Yes. We had one lady who defrauded it. Sarah Capel(?) her name was. That got reported to the CCC when we discovered that one. She was a financial accounting person.

And do you recall other examples of previous misuse of corporate credit cards?---There were a couple that went to the internal auditor and they were dealt with according to whatever policy was there at the time.

You've mentioned one example, which was Sarah Capel?---Or (indistinct) sorry, (indistinct), yep. That's the big one. She - we had the forensic auditors in doing bits and pieces on that and that was reported to the CCC I think, that one.

THE COMMISSIONER: While counsel is looking, could you just bring up one of the invoices for Paul Whyte? I can't read that from this distance. But does it have a GST amount?---Yes, it does.

How would the Department handle that if at all, the GST aspect?---The GST - cos the Department of Housing is complex the way it handles GST, a lot of our projects are input taxed so they can't claim a GST on those particular projects. So all our administration-type stuff, we never claim the GST on. We just paid it out. And we'd do a process after the event, a proportion of taxable supplies and input supplies and claim a little bit of that GST at a later date. That's how we worked it.

WILLINGE, MR: Thank you, Commissioner. Was another example of misuse of the Department's corporate credit card by Ms Sandra Pegg(?), not one you recall?---Doesn't ring a bell, no.

Not one you recall sitting here now?---Nah.

You mentioned earlier that there'd been some problems with corporate credit card acquittals that had led to suspensions of the card. Were there - and we're finished with this document, thank you, if the Commissioner is finished with it.

23/05/22 Epiq O'MARA, L. (Public Examination)

WILLINGE, MR: Around this time, so late-2009, early-2010, were there many problems with corporate credit card acquittals?---The problems we had with corporate credit card was always the upper level of - in the organisation.

And when - - -?---Assistant DGs, those type of people. They'd approve a policy but they wouldn't follow it.

12 So when you say upper levels in the organisation, you gave 13 an example of assistant DG?---Yes.

You've also mentioned Ms Loosley-Smith previously, who was the GM strategy and policy role?---Yes.

18 I think you mentioned there'd been problems with Ms Loosley-19 Smith's corporate credit card - - -?---There had been, yes.

- - - acquittals at the time?---Yes.

What were the problems?---The acquittals weren't done. So I think she was in Melbourne at that stage when we put her corporate card on hold.

Are you aware of what Ms Loosley-Smith's reaction was to that occurring?---It was quite abrupt and she wanted it to be released straightaway cos she was trying to pay her hotel cost or something along those lines.

And was there - - -?---Sorry, her reaction was her people hadn't done her acquittal yet.

And was that a reaction to you directly or that you heard about from a colleague?---No, I heard that from my director.

I want to come now more broadly to the conduct we've been discussing in relation to Mr Whyte. You were CFO at the Department at the time. Do you consider that you should have picked up what Mr Whyte was doing?---No, if you're doing stuff within the regulations and financial controls, no one would (indistinct) looking at it.

And on your understanding of what Mr Whyte and the way he defrauded the State, what was overlooked by the Department in relation to his conduct?---I think the fact that he was doing both financial accounting and commercial development as the one job, I think that was overlooked. It should have been separate. The TI specifically said the CFO should report straight to the DG. That never occurred. And the

budget process. Like, he should never have been given a slush fund as such, a \$2 million discretionary fund to spend money. If he did receive that fund, it should be controlled by the DG.

And when you referred in your answer to a TI, was that a reference to a Treasurer's instruction or a Treasury instruction?---Treasurer's instruction, yes.

10 And that instruction, as you recall, was that the CFO should 11 report - --?---Should have access to the DG.

You may think you've answered this, but I want to ask you this question in this way. Do you consider that the changed to the corporate executive made after Mr Searle became DG contributed to Mr Whyte's ability to defraud the Department and the State?---Yes.

And is that essentially for the reasons you've given?---Yes, but the structure looks that way as well. It's a financial thing being wrapped up and put down the tree a bit compared to other stuff. Like, financial accounting was sort of put down to the side, back office stuff. We don't worry about that sort of stuff.

I see. So it's not just that the activities were combined under Mr Whyte's oversight when they shouldn't have been. It's also, as you perceived it, a lessening of the importance of the financial control - - -?---Yes.

- - - and financial oversight role?---Yes.

 Do you consider that the culture of the Department while Mr Searle was director general contributed to Mr Whyte's ability to defraud the Department and the State?---It probably did contribute a bit towards it because it was a little bit of mayhem with the Ministers changing and the R for R stuff coming on board, the regional spending of money. Cos a lot of money given to us but not a big increase of the staff for that particular area.

And my question was about culture. I just want to give you an opportunity to answer it. And you certainly don't have to agree with any of my questions?---Okay.

We're just asking to give your truly held views. Do you consider that the culture of the Department while Mr Searle was director general contributed to Mr Whyte's ability to defraud the Department and the State?---Yes, it did.

And why do you say that?---Because the delegation and the process was pushed down to other people and it gave them the ability to make decisions on their own and make payments on their own.

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And again, this might feel a similar question, but I would like to ask you, do you consider that Mr Searle's management style as director general contributed to Mr Whyte's ability to defraud the Department and the State?---The way that he structured, yes.

10 11 12

That's really for the reasons you've mentioned?---Yes, yep.

13 14

15

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18

Do you consider that Mr - assuming that Mr Searle approved Mr Whyte's corporate credit card acquittals, including the examples I've shown you, do you consider Mr Searle's approval of Mr Whyte's corporate credit card acquittals contributed to Mr Whyte's ability to defraud the Department and the State?---Yes, I do.

19 20 21

22

2324

And why do you say that?---Because Mr Searle should have seen that it was constantly happening, time and time again. But in Mr Searle's defence, he was doing strategic stuff so he would have just seen it on his desk and signed it off, I presume.

252627

THE COMMISSIONER: Well, he would be entitled, I would have thought, to trust - - -?---He would have been.

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--- the people around him too?---Yes, Commissioner, he would have been. That's what most people thought. He was a trustworthy person.

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To the extent you haven't said this in your WILLINGE, MR: evidence so far, what do you consider should have been done differently at the Department over this period?---Number 1, the CFO should have been a higher up within the levels of organisation. Should have been on the corporate executive meetings that Grahame Searle had. That would have changed things a little bit. That person would have had total control over any new system or any process that happened in the organisation and having a greater knowledge of what happened within the organisation could have instilled those rules were followed closer. But also, looking after the budget process then would have asked questions on why these particular people have these discretionary funds to spend and why do they need them. Those sort of questions would have been asked at an executive level.

48 49 50

51

Have any significant changes been made at the Department since to prevent this sort of activity from going undetected

again?---Yeah, well, the CFO is now on the executive - they call it the Communities leadership team. The CFO is on that Communities leadership team. It was just the CFO. now looks after facilities, contracting, I think legal. think they're looking after that as well. So it was just finance, now it's starting to grow again. It's like a corporate services type director within the organisation. But being a CFO - and the CFO is on the leadership team. Mike has a voice on that team. And not related to commercial developments, those types of things.

Just coming back to one particular matter about credit card acquittals, you mentioned that Ms Loosley-Smith's response as it was relayed to you was that her people had done her acquittal yet?---Yes.

And in your experience at this time, are you able to comment on whether people who had responsibility for considering and approving acquittals tended to do it themselves or rely on other people?---99.9 per cent of people did it themselves cos it was their responsibility, their card, and they were given the task of doing it themselves. But I think the assistant DG, I think Tania particularly, got - it was just work that had to be done so she had her people do that sort of work.

And leaving aside now someone putting in their acquittal, in your experience, in terms of the people who were more senior, who were considering someone's corporate card acquittal, in your experience, did those people tend to consider the acquittal themselves or hand it off to someone else to do for them?---Majority of people (indistinct) the acquittal themselves.

Commissioner, subject to any questions you have, that's my examination of Mr O'Mara.

THE COMMISSIONER: Thank you.

47 And thank you for your attendance here today, Mr O'Mara?--- 48 Yes, sir.

1	I realise you didn't have any choice but thank you anyway.
2	And you are now discharged from any further duties under the
3	summons?Thank you.
4	
5	And free to go. We will adjourn.
6	
7	(THE WITNESS WITHDREW)
8	
9	AT 12.51 PM THE MATTER WAS ADJOURNED ACCORDINGLY

Certificate Made Under Section 50A of the Evidence Act 1906

The transcript of Lorne O'Mara heard on Monday, 23 May 2022

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